EFFECTIVE METHODS FOR NUISANCE ABATEMENT AND CODE ENFORCEMENT

Using all the tools in your toolbox

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Texas City Attorneys Association
Riley Fletcher Basic Municipal Law Seminar
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EVERYONE WANTS PRETTY NEIGHBORHOODS AND **COMMUNITIES WE CAN BE PROUD OF...**

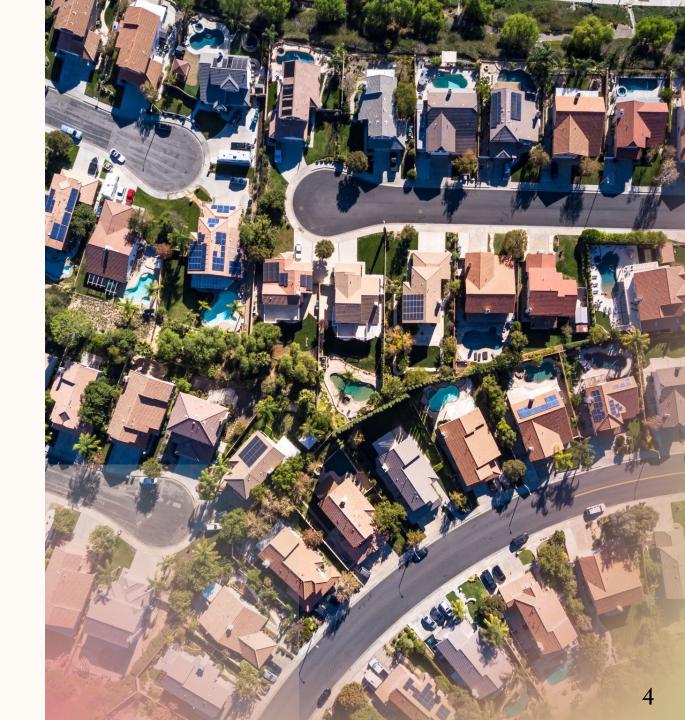


WHY DO WE NEED CODE COMPLIANCE?

Unfortunately, not all properties in our communities are going to be pristine or well maintained.

Cities have the authority to ensure communities within its jurisdiction adhere to livable standards that are safe and free from hazardous conditions.

That's where Code Compliance comes in...



WHY IS CODE ENFORCEMENT IMPORTANT?



Achieving compliance with City Codes can present challenges for communities. Vacant or dilapidated properties, or properties that are not well maintained can breed dumping grounds, become dwelling spaces for wild animals, lead to hazardous conditions, and precipitate drug related or other criminal activity on the property.

Utilizing a collaborative approach with direction from City leadership, implementation by staff, and citizen education has proven to be an effective method to successfully achieve code compliance.

https://www.youtube.com/watch?v=H2qTV0Pqpw

Hudson, Florida, Pasco County, Tampa Bay

OVERVIEW OF METHODS OF CODE ENFORCEMENT

Criminal Citations

Nuisance Abatement Building
Standards
Commission

Civil Enforcement

Alternative Enforcement

CRIMINAL CITATIONS

CRIMINAL CITATIONS

MUNICIPAL COURT

General Enforcement Authority

- Tex. Local Gov't Code §54.001
- A governing body of a municipality may enforce its rules, ordinances or police regulations and may punish violations
- Fine or penalty
 - Up to \$500
 - Up to \$2,000, if violation is for fire safety, zoning or public health and sanitation
 - Up to \$4,000, if violation is for dumping of refuse
- Violations are class "C" misdemeanors
- Challenges with criminal prosecution
 - Burden of proof Beyond a reasonable doubt
 - Personal identification Required
 - Service Citing corporate defendants can be problematic
 - Discovery Limited for both sides
 - Testimony Defendant is not required to testify
 - Resolution Fine, deferred adjudication, or capias warrant

NUISANCE ABATEMENT

NUISANCE ABATEMENT

CODE OF ORDINANCES

Regulation of Nuisances

- Abatement State law authorizes cities to identify, prohibit, and summarily abate and remove public nuisances and charge the expenses of removal to the property owner or person in control of the property; lien can be filed against the property for non-compliance.
- Tex. Local Gov't Code Chapter 217
 - §217.002 and §217.022 for Type A and B cities
 - §217.042 for Home Rule cities
- Common Nuisances designated by Ordinance
 - Dilapidated buildings
 - Accumulation of garbage or debris
 - Improper discharge of waste
 - Emission of foul or noxious odors
 - Unsanitary swimming pools
 - Inoperable vehicles
 - High grass and weeds
 - Illegal dumping

COMMON NUISANCES



ACCUMULATION / DEBRIS



STAGNANT WATER





INOPERABLE VEHICLE HIGH GRASS AND WEEDS

BUILDING STANDARDS COMMISSION



BUILDING STANDARDS COMMISSION

Regulation of Substandard Buildings (*NRH Substandard Building Board)

- Texas Local Government Code §54.033 §54.041; §214.001
 - The governing body of a municipality may appoint a building and standards commission ("Board") to hear and determine cases concerning alleged violations of ordinances.
 - Board may hear cases regarding dangerous structures, unsanitary conditions, insufficient plumbing, hazardous electrical wiring, infestation of rodents, faulty weather protection, fire hazards, improper occupancy, etc.
 - Board conducts hearings (similar to court process) in which city and respondent have the opportunity to present evidence and give testimony
 - May also hear appeals from rulings of the Building Official
 - Issues orders for property to be inspected, vacated, secured, repaired, removed, or demolished
 - Compliance generally required within 30 90 days
 - Orders enforced by Building Official or other designated city employee (generally Code Compliance Director); sent to owner and placed in newspaper within ten (10) days

BUILDING STANDARDS COMMISSION

- Regulation of Substandard Buildings
- Texas Local Government Code §54.033 §54.041; §214.001
 - Right of entry for inspection is usually authorized by ordinance for vacant properties, or upon issuance of an administrative warrant by the court
 - Notice of violation sent to record owner, all lienholders and physically posted on the property
 - Can assess civil penalties against the property owner under LCG §54.017 if city can show (1) defendant received notice of the ordinance provisions and (2) violated the ordinance thereafter or failed to take action necessary to comply – penalty limited to \$1,000 a day or \$5,000 for discharge of pollutants into a city water system
 - Board's decision subject to appeal to the district court; substantial evidence review; city can recover attorney's fees if Board's decision is upheld



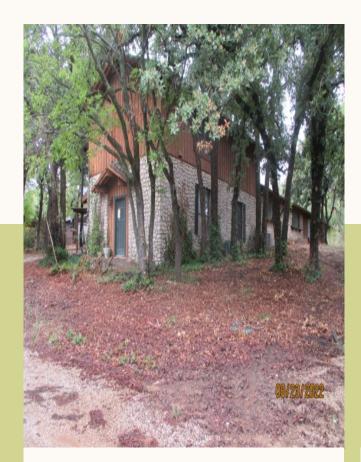
EXAMPLE:

BUILDING STANDARDS CASE

Substandard property with multiple violations:

- **April 20, 2020** Code officer responding to a call regarding a vacant single-family residence observes high grass and weeds, issues with the pool and large amount of accumulation and debris on the property; leaves door hanger
- **April 27, 2020** Code officer follows up and speaks with deceased property owner's daughter indicating need to inspect the property
- **April 28, 2020** Code officer conducts limited inspection of exterior of property and observes the following violations: (1) accessory structure in rear of the property open and unsecured; (2) low hanging tree limbs; (3) overgrown shrubs; (4) accumulation/outside storage; (5) stagnant pool
- Posted notices of violation on front door and mailed to property owner
- May 12, 2020 June 14, 2022 Series of communications and re-inspection between the Code Officer and property owners where the owner would partially comply with the notice of violation with clean up, draining of the pool, and promises to comply some violations had been abated, while others still remained.
- **June 15, 2022** Code Officer observes additional violations: (1) appliance stored outside in rear of property; accumulation and debris near the carport; (3) holes in the wooden soffits near roof line; (4) overgrown trees handing from front yard
- June 24, 2022 Code Officer obtains administrative warrant to inspect entire property and observes the following ELEVEN violations: (1) substandard conditions; (2) three accessory buildings; (3) household items blocking egress; (4) main structure electrical wiring violations; (5) exposed plumbing; (6) rotten/missing interior walls sheet rock; (7) rodent infestation; (8) overgrown vegetation; (9) unsecured structure (wildlife dwelling inside); (10) stagnant water in pool; (11) discarded appliance at rear of the property

CODE VIOLATIONS ON THE PROPERTY



SUBSTANDARD RESIDENTIAL STRUCTURE



CARPORT DETACHED FROM THE 2ND STORY; STRUCTURAL HAZARD

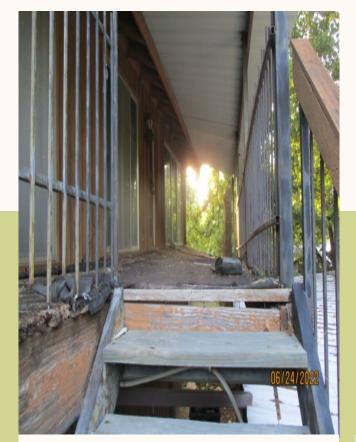


DEBRIS FROM CEILING DAMAGE; WATER DAMAGE AT WINDOW AND WALL



EXTERIOR WALL CRACKS

CODE VIOLATIONS ON THE PROPERTY



ROTTEN BROKEN WOOD ON 2ND
FLOOR DECKING;
50% OF RAILING MISSING



EXPOSED ELECTRICAL
WIRING; EXPOSED PLUMBING;
MISSING INTERIOR WALLS



DAMAGED SHEET ROCK IN CEILING



INTERIOR WALL WITH EXISTING BIOLOGICAL GROWTH

EXAMPLE:

BUILDING STANDARDS CASE

Substandard property with multiple violations (con't):

July 19, 2022 – Family indicated the property would be placed on the market for sale.

August 23, 2022 – Notice of hearing before the Board was posted at the property; majority of the accumulation was removed and vegetation was trimmed; however, all of the substandard conditions remained.

September 13, 2022 – Board issues order:

- (1) Finding the property to have substandard conditions;
- (2) Ordered all permits to be obtained within 45 days
- (3) All repairs to be completed or structure demolished withing 60 days

November 28, 2022 – Code Officer received correspondence from the property owner indicating the grass was mowed; the pool was cleaned; he had applied for permits and would take the house off the market to begin the repairs; property owner planned to secure the doors and stairs to prevent wild animals from inhabiting the structure.

February 6, 2023 – Property still not in compliance; Notice of Hearing mailed to property owner.

- Hearing before the Board for non-compliance with its previous order issued September 13, 2022
- Requested civil penalties and authorize demolition of the property
- Civil penalties of \$41,000 (\$1,000 per day from the date of the deadline to comply with the Board's order)

July 26, 2023 – Property demolished by owner per the Board's order

TIMELINE (citation to demolition): April 28, 2020 – July 2023

CIVIL ACTION

DISTRICT OR COUNTY COURT

CIVIL ACTION

DISTRICT OR COUNTY COURT

CIVIL ACTION – Chapter 54 Tex. Local Gov't Code - §54.012 - §54.020 (Chapter 54 - Subchapter B)

Municipality may bring a civil action for the enforcement of an ordinance

- Petition should include all code violations on the property
- Filed in District or County Court at Law
- Requires property owner or person in control of the property to make repairs or demolish the property, or authorize the municipality to do the work and recover costs from the owner
- Injunction for extremely hazardous circumstances or adverse impact to public health
- Receivership (court appointed receiver to control the property) Tex. Local Gov't Code §214.0031
- Civil penalties against the property owner (up to \$1,000 per day per violation or up to \$5,000 per day for discharge into sewer system)
- T.R.O. Temporary Restraining Order for emergencies (sewage leaks, severe hazards etc.)
- Chapter 54 Civil Lawsuit Authorized actions:
 - Preservation of public safety (structural elements, foundation, etc.)
 - Fire safety
 - Zoning and land use (fire suppression, extinguishers, availability of water supply, etc.)
 - Subdivision criteria for construction of buildings
 - Building width, set back requirements (platting, etc.)
 - Implementing civil penalties for conduct classified as class "C" misdemeanors
 - Dangerous or deteriorated structures
 - Accumulation of debris, vegetation, or other materials that create breeding and living spaces for insects and rodents
 - Animal care and control
 - Water conservation

ALTERNATIVE METHODS OF ENFORCEMENT

ALTERNATIVE ENFORCEMENT



CIVIL ACTION IN MUNICIPAL COURT

- Tex. Local Gov't Code §54.043 (Quasi-Judicial Enforcement)
- Municipality may adopt a civil adjudication process for enforcement of ordinances described by Tex. Local Gov't Code §54.032
- Must contain provisions related to notice, the conduct of proceedings, permissible orders, penalties and judicial review



ADMINISTRATIVE HEARING

- Tex. Local Gov't Code §54.044
- Municipality may adopt procedures for an administrative adjudication hearing which under an administrative penalty may be imposed enforcement of an ordinance described by Tex. Local Gov't Code §54.032 or adopted under Tex. Local Gov't Code §214.001(a)(1)



VACANT PROPERTY ORDINANCE

- Local ordinance that requires owners of vacant properties to register the property with the City
- Generally, property has been vacant for specified amount of time or multiple instances of noncompliance
- City can inspect property, require registration fee, insurance, maintenance plan, and impose civil fines (\$500-\$2,000)
- Examples see City of Dallas (Ch 48B), City of Arlington (Ord. 08-053)



CRIMINAL NUISANCE ABATEMENT

- Tex. Civil Practices and Remedies Code - Ch 125
- Criminal nuisance abatement lawsuit can be used to address multiunit properties that are the source of recurring criminal activity.
- Drug houses, organized crime, prostitution, human trafficking, etc.
- Suit may be brought against the owner(s) and in rem against the property
- Penalty \$1,000 up to \$10,000; jail time not less than 10 days not more than 30 days; or both

ALTERNATIVE ENFORCEMENT IN NORTH RICHLAND HILLS, **TEXAS**



ORDINANCE NO. 3784

WHEREAS, The City of North Richland Hills is a home rule city acting under its charter adopted by the electorate pursuant to Article XI, Section 5 of the Texas Constitution and Chapter 9 of the Texas Local Government Code; and

WHEREAS, The City Council enacted Code 1975, Sec. 16 ½-1 establishing Chapter 58 of the Code of Ordinances to establish a municipal court of record within the city; and

WHEREAS, The City Council finds it in the best interest of the citizens to expand the city's current municipal court jurisdiction to provide alternatives to adjudication and enforcement of the city's ordinances related to nuisance shatement and substanded structures; and

WHEREAS, The City Council deems it necessary to amend Chapter 58 to modify municipal court authority and procedures to provide a more just and efficient avenue for disposition of cases arising in the City;

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF NORTH RICHLAND HILLS, TEXAS:

SECTION 1: That Article II, of Chapter 58 is hereby amended and restated in its entirety

and replaced as follows:

DIVISION 1. - GENERALLY

ARTICLE II. - MUNICIPAL COURT OF RECORD

Ordinance No. 3784 Page 1 of 15

Sec. 58-31 - Municipal court of record established.

A municipal court of record shall exist in the city to be known as the "Municipal Court of Record in the City of North Richland Hills" with two divisions to be known as "Division No. 1" and "Division No. 2."

Sec. 58-32 - Jurisdiction.

In addition to the jurisdiction provided by general law for municipal courts of record in accordance with Treass Covernment Code § 30 00005 and for criminal cases arising under ordinances authorized by Texas Local Government Code §§ 215.072, 217.042, 341.903 and 401.002, the Municipal Court of Record in the City of Mort Richald Hills shall have concurrent jurisdiction with the justice court in any precinct in which the city is located in criminal cases that arise within the terrical lamits of the city.

The courts also shall have

- (1) Civil jurisdiction for the purpose of enforcing municipal ordinances enacted under Subchapter A, Chapter 214, Texas Local Government Code, or Subchapter E, Chapter 683, Texas Transportation Code;
- (2) Concurrent jurisdiction with a district court or a county court at law under Subchapter B. (Daspter 54, Texas Local Government Code, within the municipality's territorial limits and property owned by the municipality located in the municipality's extraterritorial jurisdiction for the purpose of enforcing health and safety and nuisance abathement ordinances.
- (3) Civil jurisdiction and administrative enforcement authority under Subchapter C, Chapter S4 of the Texas Local Government Code, within the municipality terriforal limits and properly owned by the municipality located in the municipality's extraemiorial jurisdiction, for the purpose of adjudication dequasi-judical enforcement of health and safety and nuisance abatement
- (4) Concurrent jurisdiction with a district court and a justice court over expunction proceedings relating to the arrest of a person for an offense punishable by fine only and

(5) Authority to issue:

- a. Search warrants for the purpose of investigating a health and safety or
- nuisance abatement ordinance violation; and

 b. Seizure warrants for the purpose of securing, removing, or demolishing
 the offending property and removing the debris from the premises.

Ordinance No. 3784

CREATION OF A CODE COMPLIANCE COURT

ADMINISTRATIVE HEARING PROCESS

CIVIL ACTION UNDER CH. 54 IN MUNICIPAL COURT

- Comprehensive review of all Code Enforcement processes and procedures began in 2022
- Direction from City Council to provide a more timely and effective method to address nuisance abatement and code enforcement cases within the City
- Stakeholder Meetings: City Manager's Office, City Attorney's Office, Police Department, Neighborhood Services (Code Compliance Division), Municipal Court, Planning and Building Inspections – Decision to take a two-pronged approach
- Amendments to the City's Code of Ordinances (NRH Ord No. 3784):
 - Expand jurisdiction of City's Municipal Court of Record Texas Gov't Code §30.00005
 - Create a dedicated Court that only hears code enforcement cases
 - Vest the Municipal Court with concurrent civil jurisdiction with county and district courts
 - Appoint a separate Associate Judge to hear the Code cases
 - Create an Administrative Hearing Officer position
 - Create a compliance assistance fund where a portion of each fine goes to assist indigent violators (can only use the fund once every 3 years)
 - Effective April 10, 2023

ALTERNATIVE ENFORCEMENT

ADMINISTRATIVE HEARING

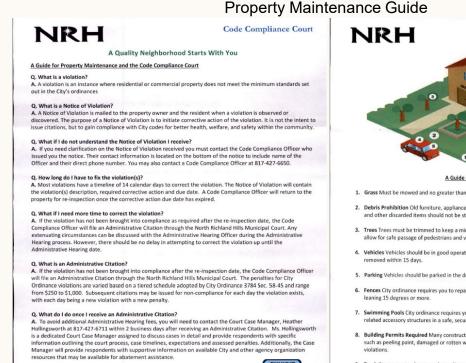
Administrative Hearing Procedure

- Authorized by Tex. Local Gov't Code §54.044
- Approval of the administrative enforcement process for designated nuisance abatement cases under Subchapter C, Ch 54 ("Quasi-judicial enforcement")
- 80% of code compliance cases are resolved on initial contact with citizens
- Administrative hearing process is used for medium to repeat offenders to prevent an issue from becoming egregious or hazardous

Administrative Process

- Code officer identifies initial violation
- Citizen has 10 days to comply
- Immediately set for administrative hearing if non-compliant
- Accord Meeting Prior to hearing, case manager works with citizen to conduct initial review of alleged violations and how the citizen can comply with the codes
- Provide information on resources available for assistance if needed

Property Maintenance Guide





Court Case Manage

Code Compliance Court Program and/or Resources List

The following is a list of possible resources you may inquire on and apply for if you are encountering specific hardships in completing your required repairs directed by the Administrative Citation you received. Please understand that each program and/or resource carry their own eligibility requirements and awarding process. For specific questions regarding their process, you must contact them directly

North Richland Hills Neighborhood Initiative Program (NIP)

https://www.nrhtx.com/878/Neighborhood-

InitiativeProgram#:":text=About%20the%20Program,served%20our%20country%2C%20our%20Veterans

https://www.nrhtx.com/DocumentCenter/View/13737/Application-with-Cover-Letter---202

CITY OF NORTH RICHLAND HILLS

817-427-6711

https://www.nrhtx.com/FormCenter/Neighborhood-Services-4/Neighborhood-Initiative-Program-Applicat-9

Tarrant County Rehabilitation Program

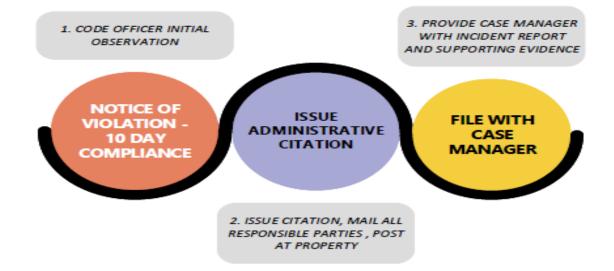
https://www.tarrantcountytx.gov/en/community-development-and-housing-department/programs/home owner-rehabilitation-program.html

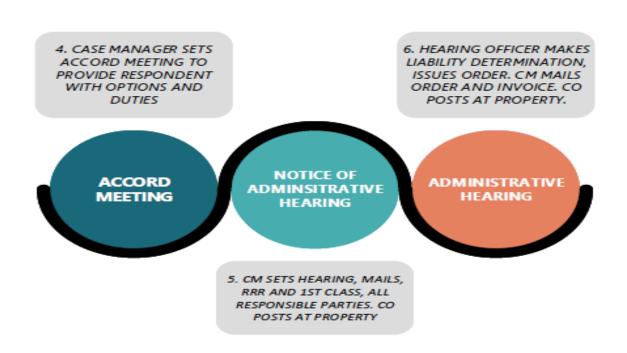
City of Fort Worth Community Action Partners Program

https://www.fortworthtexas.gov/departments/neighl

Texas Homeowners Assistance

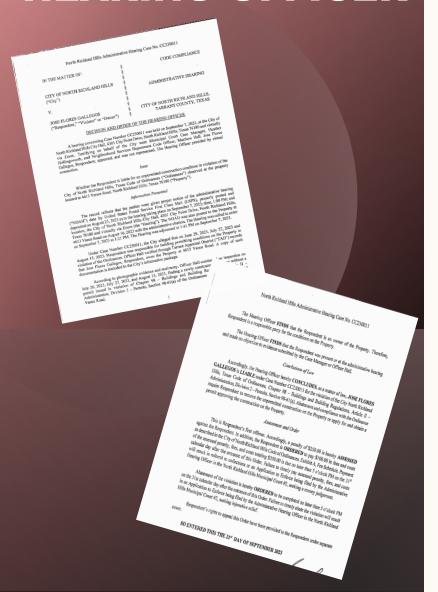
Resource List





ALTERNATIVE ENFORCEMENT

ORDER OF THE HEARING OFFICER



Administrative Hearing Process

- Anyone charged with a violation is entitled to a hearing
- **Hearing Officer** (licensed attorney under direction of the City Attorney)
 - Reviews the case and discusses options for compliance with the respondent
 - Discretion to consider the type of violation, actions taken to correct the violation, actual cost of repairs, and ability to pay (determination of indigency if requested)
 - Order Issues Order determining whether a person is liable or not liable for a violation
 - Finding of Liability → Optional compliance hearing or appeal to Municipal Court
 - Finding of No Liability → Case is dismissed
- **Failure to appear** at the hearing is considered as admission of liability by respondent
- Right to Appeal
 - A person found liable has a right to appeal the Hearing Officer's Oder to the Court, upon posting of a bond (31 days to appeal)
- Graduated Penalty Range
 - Minimum \$250 fine, or up to \$1,000 per day for 1st violation
 - Minimum \$500 fine, or up to \$1,000 per day for 2nd violation
 - Minimum \$750 fine, or up to \$1,000 per day for 3rd violation
 - Hearing officer has discretion to increase the fine in the event of egregious violations, hazardous conditions that endanger the health or safety of the public, or other statutory provisions that authorize a higher penalty (up to \$2,000 p/day)
- Enforcement of Order
 - Filing a lawsuit in the Code Court under Ch. 54
 - Utilizing a collections agency to collect the penalty
 - Obtaining an injunction and requiring specific compliance with the ordinance

CIVIL ACTION MUNICIPAL COURT

Civil Action

- Provides concurrent jurisdiction for the Municipal Court to hear civil lawsuits for designated nuisance abatement cases under Subchapter B, Ch 54 of the Tex. Local Gov't Code
 - Lawsuits filed by the City Attorney's Office for enforcement of an Administrative Order, egregious cases or habitual violators
 - Eliminate \$1,500 filing fees for district court
 - Significantly reduces the timeline between issuance of notice of violation and filing a lawsuit to obtain compliance (Average time: 2 years)
 - Created Rules of Court (rules of procedure) consistent with the Local County Rules of Court

CASE EXAMPLE

Violation: Construction of new driveway without a permit

• 6/29/2023	Initially reported
• 7/26/2023	Property inspected by Code Officer – No permit
• 7/27/2023	Code Officer posts notice on door; received call from owner Officer issues Notice of Violation and explains to owner how to comply Compliance required by 8/8/2023
• 8/15/2023	Re-inspection by Code Officer - Property remains in violation - Administrative citation issued
• 9/21/2023	Hearing with Hearing Officer – Respondent found liable Compliance required by 10/21/2023
• 1/30/2024	 Application for Enforcement submitted to the Court Set for hearing on 2/29/2024 Requests populties and foos
Average Time: Citation to court filing – 6 months	 Requests penalties and fees Authority for City to remove unpermitted condition if respondent does not comply Costs of abatement charged to defendant – money judgment and lien filed in county property records





EFFECTIVE CODE ENFORCEMENT

The key is to find which tools in the toolbox work best for your city!



THANK YOU

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