

PARLIAMENTARY PROCEDURE

.....for fun
.....& efficiency

February 2024

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AGENDA

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WHY PARLIAMENTARY PROCEDURE ?

- PROVIDES STRUCTURE TO THE MEETING
- PROTECTS THE MINORITY
- ALLOWS FOR FREE AND IMPARTIAL DEBATE IN A REASONABLE AMOUNT OF TIME
- SAVES TIME – EFFICIENCY

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PROVIDES STRUCTURE AND HELPS MANAGE THE MEETING

- It is much easier to conduct a meeting when everyone knows the rules:
 - How to be recognized
 - How to make motions
 - What motions to make
 - How the chair will handle routine matters
 - Wait, it's moving too fast.....
 - We are repeating ourselves

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PROTECTS THE RIGHTS OF THE MINORITY

- A decision made by a group who listened to the minority is usually far better than one made by a group who ignored or ridiculed the minority.
- Ensure that the minority are heard
- Correct use of parliamentary procedure ensures that everyone is treated fairly
- All sides of the issue have a fair hearing
- Rules are the same for everyone

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ALLOWS FOR FREE AND IMPARTIAL DEBATE IN A REASONABLE AMOUNT OF TIME

- Roberts Limits on Debate – two times – 10 minutes – no 2nd speeches until everyone has spoken that wants to.
- If you adopt Roberts Rules of Order as your parliamentary authority you can then adopt local rules that work better for your organization.
 - You could modify this to limit the time to 5 minutes, for example

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SAVES TIME - EFFICIENCY

- Use of the consent agenda
- Use of unanimous consent
- Correct use of tabling – something more urgent has come up and we need to handle it ahead of this (same meeting)
- Postpone to a certain time – until the next meeting, until 6:30 pm, until the Finance Committee reports back
- Postpone indefinitely – kills something that has already gotten into debate (you agree not to decide)

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WHERE TO START?

- Find out what you have in place now
 - Rules of Procedure –
 - Does it mention a parliamentary authority?
 - Are there customs that are not included that should be?
 - Be sure to address abstentions.
- Who is the Mayor looking to as parliamentarian?
- If they are interested bring them along slowly
 - Maybe a briefing for the whole council when you get a new member
 - They don't have to know everything
 - Want to ensure that everyone gets a fair hearing
 - Don't let anyone use Parliamentary Procedure as a weapon
- Remember that TOMA, your Charter, and adopted Rules of Procedure and other law take precedence over parliamentary authority

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Basic Rules of Parliamentary Procedure

Parliamentary procedure is designed to carry out the will of the majority while preserving the rights of the minority.

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Rules of Parliamentary Procedure

The rules of parliamentary procedure are based on common sense and logic; they are designed to protect:

- * the rights of board members in the majority to make decisions;
- * the rights of the board members in the minority to be heard;
- * the rights of individual members; and
- * the rights of absentees*.

A careful balance of the rights of the organization as a whole, the rights of subgroups within the organization, and the rights of individual members must be maintained. **Parliamentary procedure should help, not hinder, decision making.**

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The Ten “Commandments” of Parliamentary Procedure:

1. **The organization is paramount as opposed to the individual.**
2. **All members are equal.**
3. **A Quorum Must be Present to Conduct Business and/or to Take Legal Action**
4. **Only One Main Question May be on the Floor at a Time**
5. **Only One Member/Speaker Can Have the Floor at a Time**

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6. **Debatable Motions Must Receive Full Debate**
7. **Personal Remarks During Debate are Always Out of Order**
8. **A Question, once Decided, Cannot come back before the assembly in the same manner in the same form, except by reconsideration.**
(if you allow for reconsideration)



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- 9. The Majority vote decides (unless a greater majority is required by another rule)**
- 10. Silence gives Consent – if you do not vote you give your consent to the decision made by the group (not the same as abstaining)**

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Basic Parliamentary Procedure

To become an act or choice of the body, a proposition is adopted by a majority vote:

- Direct approval registered by more than half of the members present and voting
 - In a properly called meeting
 - Where a quorum is present

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Introduction of Business

Main Motion: a formal proposal that certain action be taken

2 steps to obtain the floor:

- Addressing the chair
- Assigning the floor (recognition)

3 steps to bring a motion before the group

- A member makes a motion
- Another member seconds
- Chair states the question on the motion

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No Second, No Debate!

To second a motion is to agree that the motion is worthy of discussion and consideration.

Don't want to consider it? Don't say a word!

Motion is not considered for lack of a second.

(Note: Some privileged and incidental motions do not require a second.)

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Let's Talk about the Second

- **A second merely implies that the seconder agrees that the motion should be considered by the governing body and is *NOT* an indication that the seconder favors the motion.**

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Let's Talk about the Second

- After a motion has been made and seconded, the chair puts the motion before the assembly by *stating the question*. In stating the question, the chair repeats the motion made verbatim and announces that it is open for debate. The maker of the motion has the opportunity to speak first in debate.

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Let's Talk about the Second

- Until the chair states the question, the motion “belongs” to the maker and he may withdraw or modify the motion if he wishes. After the question has been stated by the chair, the motion becomes the property of the governing body and formal action is required to modify or terminate the motion.

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Considering the Motion. . .

3 steps in the consideration of a motion

- Members debate the motion (unless no member claims the floor for that purpose)
- Chair puts the question to a vote
- Chair announces the result of the vote

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Considering the Motion

- When it appears debate has ended, the chair asks whether the body is *ready for the question*. If no one takes the floor to debate further, the chair restates the question and *puts the question* to a vote.
- A question (motion) is pending when it has been stated by the mayor but has not yet been voted on.
- The last motion stated by the mayor is the first motion pending.
- The main motion is always voted on last, after amending or subsidiary motions have been resolved.
- According to RONR, the mayor's wording of a motion when it is put to the vote is the definitive version to be included in the minutes.
- The mayor should always ask for negative votes even if the vote appears to be unanimously affirmative.

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Commonly Confused Motions

- Lay on the Table (To Table)
- Postpone Indefinitely
- Postpone to a Certain Time

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Commonly Confused Motions



Lay on the Table (To Table)

- Its designed purpose is to set aside the pending business temporarily, without setting a time for resuming its consideration in order to take up something more urgent
- A motion should not be tabled until the next meeting – the proper action would be to postpone to a certain time or until certain information is obtained

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Commonly Confused Motions

Postpone Indefinitely

- Postpone indefinitely kills, or disposes of, the main motion for the remainder of the meeting without bringing it to a direct vote. It is used if an embarrassing main motion has been proposed or members wish to defeat the proposal without going on the recorded as having voted “no” on the motion.
- Also, when members really don't want to vote down a proposal, but it just isn't exactly the right alternative, the motion to postpone indefinitely should be used.

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Commonly Confused Motions

Postpone to a Certain Time

- If the council is not ready to take a final vote on a motion, it can be postponed until later in the same or to the next meeting or another date certain.

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Commonly Misused Motions

Previous Question

- Many council members may recognize this motion to close debate as **call the question**. It is often misused and almost always misunderstood.
- A member must have been recognized by the chair to make the motion to close debate by saying, "I move the previous question."
- This motion cannot interrupt a speaker; a second is required; and a two-thirds vote is necessary for adoption. Alternatively, unanimous consent may be used.

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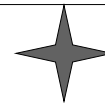
Commonly Misused Motions

Previous Question (cont.)

- What frequently happens is that while a member is speaking – another member calls out “question” or “I call the question.”
- The chair says the question has been called and immediately takes the vote on the pending question, effectively allowing one member who knows the “magic words” to take control of the meeting.
- This is an abuse and violation of members’ right to speak in debate. As previously noted, whenever a motion infringes on the rights of the membership, a two-thirds vote is required for adoption.

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Amending a Main Motion



“A motion to modify the wording – and within certain limits the meaning – of a pending motion before the pending motion itself is acted upon.” RONR

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Forms of Amendments:

- Insert (add) a word, consecutive words or paragraph
- Strike out a word, consecutive words or paragraph
- Strike out and insert a combination of the above
- Substitute (but must be germane)

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Amendment Pitfalls

- | | |
|---|--|
| <ul style="list-style-type: none"> • an amendment is presented when another member has the floor (lack of courtesy) • debate is not confined to pending amendment • a question has already been decided and the motion is being used to change a previous motion or action | <ul style="list-style-type: none"> • the amendment is not germane/relevant to the main motion or primary amendment • the amendment is equivalent to a rejection of the main motion • new business is introduced under the pretext of being an amendment |
|---|--|

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Debate

Robert's says that debate is the discussion regarding a motion that occurs after the presiding officer has restated the motion and before putting it to a vote.



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Rights in Debate



- A member can speak no more than twice on the same question on the same day.
- No member can speak a second time on an item so long as another is requesting recognition to speak for a first time on the same item.
- Each speech must be limited to ten minutes

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Rights in Debate (cont.)



- The maker of a motion has the right to be the first to speak on it.
- All remarks must be limited to the merits of the subject immediately before the assembly.
- All remarks must be addressed to and through the Chair

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Rights in Debate (cont.)



- Personal remarks should be avoided and motives of members must not be questioned; the item, not the person, is the subject of debate.
- Members are seldom referred to by names; officers are referred to by their titles.

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Rights in Debate (cont.)



- A member may not speak against his own motion; **however, he may vote against it.**

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What's Debatable?

- Every main motion
- The following subsidiary motions:
 - Postpone Indefinitely (fully debatable)
 - Amend (limited to merits of amendment)
 - Commit or Refer (limited to wisdom of referring)
 - Postpone to a Certain Time (limited to time to which the motion will be postponed)

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What's Debatable? (cont.)

- Incidental motions
Appeal
- Reconsider (a debatable motion)

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What's Not Debatable

- The following subsidiary motions:
Limit or Extend Limits of Debate
Previous Question
Lay on the Table

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What's Not Debatable (cont.)

- All privileged motions
- Incidental motions with the exception of Appeal and Request to be Excused from a Duty
- Motions that bring a question again before the assembly:
 - Take From the Table
 - Reconsider (an undebatable motion)
- Nominations

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Key Rules to Remember

- Make sure everyone has the right to speak;
- Make sure everyone's opinion is met with an atmosphere of respect for their right to hold and promote that opinion;
- Make sure that meeting participants are all focused on the same decision and that they are not confused about which issue is being decided.

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Parliamentary Procedure



Can be a valuable tool for Councils to use in conducting city business in a timely, orderly, democratic manner. It has often has been described as an application of the "Golden Rule" *with common sense and courtesy.*

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QUESTIONS?

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Citizen Comments

- TOMA does allow for citizens comments during public meetings, it is not required.
 - If you have a citizen comment section on the agenda please remember that you cannot comment, you can only listen and thank them for their comments.
 - If issues are brought up during comments that the Council would like to have staff look into or added to a future agenda the chair may certainly give that direction but under TOMA no discussion since the item was not posted.

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Citizens Comments

If you have set a time limit for comments it is best to be consistent. Having someone keep track of the time for all speakers is one way to be sure all speakers are treated fairly.

If you have rules set up for public comment either related to agenda items or just in a public comment section you should follow those rules consistently to ensure fair treatment.

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Effective Chair (cont.)

- Good sense of timing
- Leaves ego at the door
- Constantly seeks agreement and builds consensus
- Sense of humor

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Duties of the Presiding Officer

- Be on time and start the meeting on time (if a quorum is present)
- Be organized (well-prepared agenda)
- Be prepared (familiar with procedural rules, bylaws, customs of the group)
- Be a mentor (explain procedures and motions; keep the group focused)
- Be in control of the floor (maintain order)
- Be impartial, calm, and objective
- Be precise (restate the motion before the vote and announce the result of the vote)
- Be courteous (firmly, yet quietly maintaining control)



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Duties of Effective Council Member

- Be committed to mission and governing documents
- Attend as many meetings as possible
- Pull his/her own weight and work diligently for team
- Comply with conflict of interest guidelines
- Express view on issues, as needed, before decisions are made
- Be prepared to ask tough questions and raise concerns
- Accept the majority's decision as Board decision
- Keep an open mind and show sensitivity, empathy, and compassion
- Do homework for meetings
- Keep the proceedings at in-camera meetings confidential

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An Effective Parliamentarian

- Does most of his/her work outside the meeting
- Gives opinions, not rulings
- Participates in agenda preparation
- Meets with Chair and other staff who will attend meeting
- Anticipates trouble spots in agenda
- Keeps current on basic rules
- Keeps a “cheat sheet” with FAQ close by during meetings
- Stays objective on issues
- Speaks when spoken to unless a major breach is about to occur
- Ultimately advises and makes presiding officer and group as a whole look good

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Resources

- Robert’s Rules of Order Newly Revised – 12 Edition
- Robert’s Rules of Order Newly Revised In Brief
- Robert’s Rules for Dummies
- The Complete Idiot’s Guide to Roberts Rules

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