Real Estate for City Attorneys TCAA Summer Conference Lost Pines Resort – Bastrop - 2016

Jonathan T. Koury – Assistant City Attorney City of Bryan, Texas

Real Estate for City Attorneys

Introduction

A. Classification (What is it?)

B. Acquisition (I want it, what will it take?)

C. Sale (Just kidding, how do I get rid of it?)



Classification

What is real property?

- 1. Generally
- 2. Deeds
- 3. Easements
- 4. Other interests
- 5. Does it matter?



Classification - Generally

What is real property?• Real Property =

This means the right to:

- Use
- Sell
- Exclude
- Mortgage
- Etc.

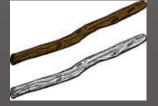


Classification - Generally

• Deed vs. Easement...and pretty much everything else

Deed: I am giving you **all** the sticks except for...





Easement (or other): I am only giving you this stick...



Classification - Deed

A deed is a conveyance of all the sticks except for:
 1. Fee limitations (life estate, fee simple determinable)

- 2. Exceptions/exclusions (e.g. mineral rights)
- 3. Covenants and restrictions (e.g. lot sizes, setbacks, uses)
- 4. Easements, encroachments, leases (e.g. gas lease with surface rights)
- 5. Security interests (e.g. liens, deeds of trust, etc.)

Classification - Deed

• Tex. Prop. Code § 5.022 General warranty deed form:

- 1. Grantor/Grantee
- 2. Consideration (BFP)
- 3. Words of grant
- 4. Legal description
- 5. Exclusions/reservations
- 6. Warranty
- 7. Execution by Grantor



Classification – Deed

State of Texas

County of

Know all persons by these presents, That I, (Seller), of the City of ___, ___ County, Texas, for and in consideration of \$10 and other valuable consideration, to me in hand paid by (Buyer), have granted, sold, and conveyed, and by these presents do grant, sell, and convey unto the said (Buyer), of the City of ____, ___ County, Texas, all that certain property (metes and bounds, lot and block, or Vol., Pg. ref.).

To have and to hold the above described premises, together with all and singular the rights and appurtenances thereto in any wise belonging, unto the said Buyer, his heirs or assigns forever. And I do hereby bind myself, my heirs, executors, and administrators to warrant and forever defend all and singular the said premises unto the said Buyer, his heirs, and assigns, against every person whomsoever, lawfully claiming or to claim the same, or any part thereof.

"Witness my hand, this _____ day of _____ day of

Classification - Deed

• General Warranty

• Conveyance of the interest and obligates the grantor to indemnify against any loss resulting from a title defect "against anyone"

• Special Warranty

• Conveyance of the interest and obligates the grantor to indemnify against any defects caused by the grantor "against any person claiming though grantor, but not otherwise"

• Deed without Warranty

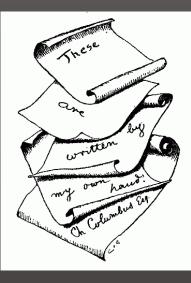
• Conveyance of the interest stated, but no guarantee

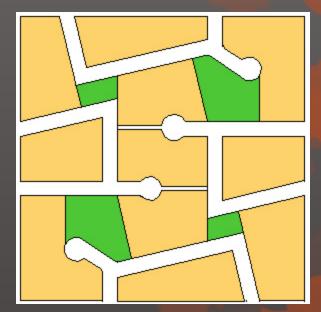
• Quitclaim

• Conveyance of any interest owned by grantor, but no description or guarantee

Classification - Easement

- An easement is a conveyance of one or more sticks. The grantor keeps the rest.
- 1. Express written
- 2. Implied prescription/necessity
- 3. Recorded?
- 4. Duration?
- 5. Exclusive?
- 6. Assignable?





Classification - Easement

• What does a recorded easement look like?

Minimal statutory requirements (heading, notary, signature)

• General considerations

- Grantor (We've been talking to the owner and....)
- Priority (Are there any liens, prior easements, etc.)
- Legal description (Beware CAD descriptions)
- Use (What do you mean by "drainage"?)

Classification - Other

• Other interests that aren't really "real property":

- 1. Right of way (not really its own thing)
- 2. License
- 3. Lease
- 4. Permit
- 5. Lien/deed of trust



Classification – Does it matter?

- What is the difference if you are getting a deed, an easement, or some other interest
 - Rules regarding acquisition and sale of real property
 - Limitations on use of property
 - Oil/gas/mineral rights, water rights, air rights
 - Exclusivity
 - Duration

Acquisition

I want that, how do I get it?

- 1. Acceptance
- 2. Statutory Rules
- 3. What's it worth
- 4. Condemnation











Acquisition - Acceptance

A. Plats

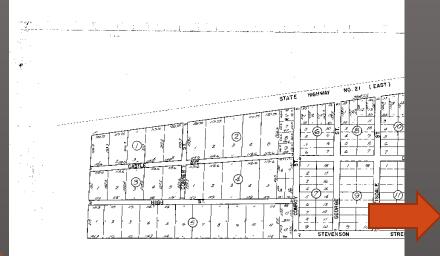
• Dedication Language –

I (we) ______, owner(s) of the land shown on this plat, and designated herein as the Blackacre Subdivision to the City of Anycity, Texas, and whose name(s) is/are subscribed hereto, hereby dedicate to the use of the public forever all streets, alleys, parks, greenways, infrastructure, easements, and public places thereon shown for the purpose and consideration therein expressed. All such dedications shall be in fee simple unless expressly provided otherwise.

• Acceptance

• City Planner, City Engineer, City Council/P&Z etc.

Acquisition – Acceptance



What is this?

What about this?

And this?

Or this?

Acquisition - Acceptance

B. Separate Instrument

- Substantive review?
- Legal review?
- Authority to accept?
- Record of acceptance?

四	ced
	76
This deed made this [12] Hday of Nay	
Witnemeth: That is consideration of 8. 59:49 receipts Constery Association, party of the first part, do	of which is hereby acknowledged, the Colores th grant unto the said coharakiny "Phones- d'in section number, N-ATC of the Propie's Me tereburg, Virginia, "The said lot is in what was
part doth hereby agree to pay annually for the up	
Colored Comptexy Association	Party of the Second Part

By	and if a del

Rules that don't apply

• Notice and bidding statutes

- LGC § 252.022(a)(6) this chapter does not apply to an expenditure for a purchase of land or a right-of-way
- LGC § 271.056(6) competitive bidding not required to spend Cert. of Obligation revenue for purchase of land/right-of-way

• Public Information Act

- Gov § 552.105 the location/price of real property is confidential, up until purchase
- Open Meetings Act
 - Gov § 551.072 deliberations regarding real property can be held in closed session, if city would be prejudiced

Rules that do apply:

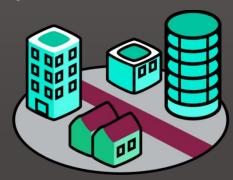
Can you buy the land?

- LGC § 51.015 Type A general law city may take, hold, purchase, lease, grant or convey property located inside or outside the city
- LGC § 51.034 Type B general law city may hold and dispose of real property only within city limits
- LGC § 51.051 Type C municipality with < 500 people, same as Type B; with > 500 people, same as Type A
- LGC § 51.076 Home Rule city may hold property (see charter for rules)

Rules that do apply:

Can you buy the land? Cont.

- LGC § 273.001 city may acquire property, separately or jointly with another gov't entity, by gift/purchase/condemnation. Property must be within the same county. List of uses (non-exclusive).
- LGC § 280.001 city may acquire land for the use of the federal government, if within the same county
- LGC § 331.001 property acquired for a city park must be within same county



Rules that do apply:

How much can you pay?

- Constitution Art. III, § 52 legislature may not authorize the grant of public money (or thing of value) to any individual, association, or corporation
- LGC § 252.050 lease/purchase or installment purchase of property using cert. of participation, may not acquire property for more than the FMV as shown by an appraisal obtained by city
- LGC § 252.051 appraisal required before purchasing property with bond proceeds



Acquisition – What's it worth?

• What is the value of real property?

- Willing buyer/willing seller
- Not an exact science



• How much is too much?

 Incidental benefit to private entity is constitutional if made for a public purpose. <u>Walker v. Georgetown</u>, 86 S.W.3d 249, 260 (Tex. App.—Austin 2002, pet denied).

Acquisition – What's it worth?

• What is an appraisal?

- An estimate of the value of the property that would be paid by a willing buyer and accepted by a willing seller
- Not an exact science

• Different kinds of appraisals

- Cost value of land plus cost to construct replacement
- Comparison value of land plus comparable sales of similar property in same area.
- Income revenue generated by property

• Limits on accuracy

Acquisition - Condemnation

• Everything I have to tell you about condemnation

- 1. Hire outside counsel
- 2. Be the outside counsel
- Two pieces of advice
 - Landowner's bill of rights: hand it over with caution.
 - Bona fide offer does not need to be "best"

Sale – Just kidding

How do I get rid of it?

A. When property cannot be sold

B. Procedure for Sale

- 1. Sealed bids
- 2. Auction
- 3. Broker

C. Exceptions



Sale – Property can't be sold

- LGC § 253.001(b) land owned, held, or claimed as a public square or park may not be sold unless the issue of the sale is submitted to the qualified voters. See subsections (e) – (i) for bracketed exceptions.
- Parks & Wildlife § 26.001 city may not use/take park, rec area, scientific area, wildlife refuge, or historic site without having a hearing to determine if there is a reasonable alternative. Notice must be published 1/wk for 3 wks, in paper of gen. circ. in same county.
- 3. Deed restrictions in conveyances to city



Typically, one of three methods:

- 1. Sealed bids
- 2. Auction
- 3. Broker

Sale must be authorized by ordinance

• LGC § 253.001 – city may sell land owned as park, square, city hall, other municipal building, or that is an abandoned part of a street/alley by adopting an ordinance directing the mayor or city manager to execute the conveyance

- 1. Sealed Bids
 - LGC § 272.001 before a city may sell/exchange property, notice must be posted in the newspaper of gen. circ. on two separate dates at least 14 days before the sale/exchange
 - Notice must include a description of the land, location, and the procedure for accepting bids
 - The statute does not require the city to accept any bid/offer or to complete the sale/exchange
 - The statute does not require the city obtain an appraisal
 - Best price?

- 2. Public Auction
 - LGC § 253.008 public auction
 - Notice of the auction must be posted once a week for 3 consecutive weeks in the newspaper of gen. circ. 20 days prior to the auction.
 - Notice must describe the property as well as the date, time, and location of the auction. The notice must be published in the same county as the property being sold.



- 3. Broker
 - LGC § 253.014 Contract with broker
 - The governing body of a home-rule city may contract with a real estate broker to sell property it owns or holds in trust and has authority to sell (see tax foreclosures).

FOR SALE

- Governing body may pay a fee if broker produces a ready, willing, and able buyer
- Broker must list the property for at least 30 days on the MLS, then the governing body may sell the property to a ready, willing, and able buyer who submits the highest cash offer.

Property may be conveyed without notice/bidding to

- 253.009 Municipal Development Corp.
- 253.010(a)(1) non-profit providing low income assistance
- 253.010(a)(2) non-profit (with conditions) providing low income housing
- 253.010(a)(3) religious organization owns other property in the city and enters into an agreement to revitalize
- 253.011 Non-prof for public purpose, with reverter
- 253.012 Type A or B EDC in cities with 20,000 people or less
- 253.013 adjacent owners if property has 0 value and is in a city with a) 150,000-200,000 people and located in 3 counties; or b) a city with 65,000-90,000 people and in a county with part, but not all, of a military base

Continued

- 272.001(b)(1) and (2) abutting property owners, if narrow strips (or otherwise unusable) or streets/alleys
- 272.001(b)(3) anyone if it is an exchange of streets, rights of way, easements
- 272.001(b)(4) an independent foundation that the city wants to develop the land
- 272.001(b)(5) a governmental entity that has the power of eminent domain
- 272.001(b)(6) a developer in a reinvestment zone, if land to be developer per plan
- 272.001(b)(7) anyone if property is conveyed by base development authority

Almost done

- 272.001(g) an entity that provides low/moderate income housing, or to low/moderate income families
- 272.001(h) a tenant leasing land within 5,000 feet of a lake in a city with 825,000 people or less
- 272.001(i) a non-profit or for profit company for economic development purposes, if land acquired with CDBG funds
- 272.001(j) an institution of higher education
- 272.002(k) anyone, if sale is by municipally owned utility
- 272.001(I) another political subdivision if the sale is for a public purpose

The last of what I found before I stopped caring

- 272.002 a city within a county bordering Mexico, or an adjacent county, may donate/sell land to the United States to carry out a law in aid of navigation, flood control, or improvement of water courses
- 272.003 city may lease or provide office space to state/federal agencies providing relief to the unemployed/needy
- 272.004 a city may sell, lease, or otherwise transfer property in the same manner as a subregional board of a regional transportation authority, if the sale, lease, or transfer is approved at an election
- 272.005 city may lease property/office space to a state/federal agency to accomplish a public purpose of the city

Most common exceptions in my experience

- 1. Non-profits/religious institutions
- 2. Other governments
- 3. Streets and junk

Sale - Nonprofits



Low/moderate Income Housing

- 272.001(g) city may sell, exchange, or otherwise convey land to a person or entity for the development of low/moderate income housing
- May be for less than fair market value



Sale - Nonprofits

Religious institution

 253.010(a)(3) a religious organization that owns other tax exempt land in the city may enter into an agreement for the revitalization of land in the city

Community revitalization

- 253.011 conveyance to a non-profit [501(c)(3)] for a public use
- City may enter into an agreement defining the public purpose to be obtained on the property
- Deed must include a reverter in the event that the public purpose ceases
- Only allowed in cities with fewer than 1.9 million people

Sale – Other governments

272.001(b)(5) to a governmental entity with the power of eminent domain

- This does not mean Type A or B EDC
- Must be for Fair Market Value

272.001(j) institution of higher education

- Must be to promote a purpose related to higher education
- Must determine terms and conditions
- May be for less than fair market value

Sale – Other governments

272.001(I) To another political subdivision of the state of Texas

- Land must be used for a public purpose of the city donating/selling
- Donation/sale must be under terms that promote the purpose
- Deed must include reverter



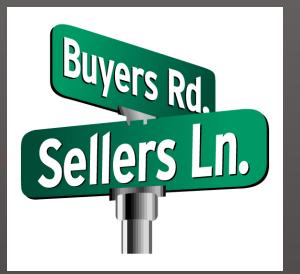
Sale – Streets and junk

272.001(b)(1) unusable land (b)(2) streets, alleys • May be conveyed for less than fair market value to adjacent owner • Adjacent owner entitled to ½ of property or equitable portion



The End

Thank you for your attention



REAL ESTATE FANATICS!

